

## **Summary of Submissions to Proposed Plan Change 3 Providing for marae in the rural zone and plains production zone**

In accordance with Schedule 1 of the Resource Management Act 1991, the Hastings District Council gives notice that a Summary of Submissions on Proposed Plan Change 3 is available and further submissions can now be made.

### **Viewing Submissions**

Summary of submissions, copies of submissions, and the Further Submission Form 6 are available in the following ways:  
Hastings District Council website [www.myvoicemychoice.co.nz](http://www.myvoicemychoice.co.nz)  
Hastings District Council Civic Building, Lyndon Road East, Hastings  
Hastings District Council Libraries.

### **Who can make a further submission?**

A further submission is limited to a matter in support of, or opposition to, an original submission. Further submissions can only be made by persons who are representing a relevant aspect of the public interest or; persons who have an interest in the plan change that is greater than the interest the general public has; or by the local authority that has promulgated the plan change.

### **How to Make a Submission**

The further submission must be in the prescribed Form 6 format and state whether or not you wish to be heard on your submission.

Completed further submissions can be:

**Emailed to:** [policyteam@hdc.govt.nz](mailto:policyteam@hdc.govt.nz)

**Posted to:** Plan Change 3, Policy Section, Hastings District Council, Private Bag 9002, Hastings 4156

**Delivered to:** Council's Civic Building, Lyndon Road East, Hastings.

A copy of the further submission in support or opposition is to be sent to the person who made the submission to which it relates within 5 working days of lodging the submission with the Council.

**The closing date for further submissions is 5pm, Friday 23rd April 2021**

Date: Friday 9th April 2021

Authorised by: John O'Shaughnessy, Group Manager Planning and Regulatory  
Hastings District Council

On behalf of Hastings District Council

Telephone (06) 871 5000

### **Contact Person**

James Minehan, Senior Planner Environmental Policy

207 Lyndon Road East, Hastings 4122  
Private Bag 9002, Hastings 4156, New Zealand

**[www.hastingsdc.govt.nz](http://www.hastingsdc.govt.nz)**

**Proposed Plan Change 3**  
**Providing for Marae in the Rural Zone and Plains Production Zone**  
**Summary of Submissions**

The following table provides a summary of submissions on Proposed Change 3 to the Hastings District Plan to fulfill the requirements of Schedule 1 Clause 7(1) of the Resource Management Act, 1991.

Sub #	Submitter Name	Contact Address for service:	Submission Type	Parts of the plan change submitted on	Summary of submission points	Summary relief sought
1	Heritage New Zealand Pouhere Taonga	Email address: draymond@heritage.org.nz  Postal Address: PO Box 2629 Wellington 6140	Support	Total plan change	1. General support for plan change 3 as it provides for Maori communities to develop their own resources and land with fewer administrative hurdles.	1. HNZPT supports proposed change 3
2	Te Taiwhenua o Heretaunga Trust	Email address: Marei.Apatu@ttoh.iwi.nz  Postal Address: 821 Orchard Road Hastings 4172	Support	Total plan change	1. Proposed Plan Change 3 will provide a more permissive approach for marae in rural areas by identifying them as a permitted activity in the Rural Zone and the Plains Production Zone 2. To recognize marae rangatiratanga status as set out in article 2 of the Treaty of Waitangi	1. Te Taiwhenua o Heretaunga supports proposed plan change 3
3	Fire and Emergency New Zealand (FENZ)	Email Address: Britta.blann@beca.com Postal Address: c/-Beca Ltd PO Box 3942 Wellington 6140	Support with amendment	Total Plan Change & Amendment to the standards for the provision of water supply for firefighting purposes	1. Supports the intention to provide for marae as a permitted activity 2. Concern that the permitted activity standards for marae do not adequately address sufficient firefighting water supply under NZ Fire Service Firefighting Code of Practice SNZ PAS 4509 2008	1. FENZ is supportive of PC3 2. Requests an amendment to add to the standards and assessment criteria for the provision of water supply for firefighting purposes



HERITAGE NEW ZEALAND  
POUHERE TAONGA

Tairangahia a tua whakarere;  
Tatakihia nga reanga o amuri ake nei  
Honouring the past; Inspiring the future

3 March 2021

File reference: 33002-069

James Minehan  
Senior Planner Environmental Policy  
Hastings District Council  
Private Bag 9002  
Hastings 4156  
[policyteam@hdc.govt.nz](mailto:policyteam@hdc.govt.nz)

Tēnā koe James

**SUBMISSION OF HERITAGE NEW ZEALAND POUHERE TAONGA ON PLAN CHANGE 3 – PROVIDING FOR  
MARAE IN THE RURAL AND PLAINS PRODUCTION ZONES**

**1. Introduction:**

Heritage New Zealand Pouhere Taonga (HNZPT) is an autonomous Crown Entity with statutory responsibility under the Heritage New Zealand Pouhere Taonga Act 2014 (HNZPTA) for the identification, protection, preservation and conservation of New Zealand's historical and cultural heritage. Heritage New Zealand welcomes the opportunity to make this submission on the proposed plan change.

- 2. Heritage New Zealand Pouhere Taonga could not gain an advantage in trade competition through this submission.**
- 3. The specific provisions of the Plan Change 3 that the Heritage New Zealand Pouhere Taonga submission relates to are as follows:**

General

In general HNZPT is supportive of Plan Change 3 as it provides for Māori communities to develop their own resources and land with fewer administrative hurdles. This is consistent with Part 6 of the Resource Management Act 1991 in that it provides for *'The relationship of Maori and their culture and traditions with their ancestral lands, water, sites, waahi tapu, and other taonga'*.



## Built Heritage

Most (if not all) of the marae located within the Rural and Plains Production Zones will be historic places, even though they are not included in the District Plan schedule for historic buildings or listed with HNZPT. These places, including many significant and striking wharenuī, are taonga to be treasured and protected.

The Māori heritage work of Heritage New Zealand Pouhere Taonga is guided by *Tapuwae* - The Māori Heritage Council Statement on Māori Heritage. Tapuwae describes the role of the Māori Heritage Council (to whom HNZPT reports) as follows:

*The Māori Heritage Council understands and acknowledges that Māori are kaitiaki of their heritage places and therefore works alongside Māori communities. The Council does not seek to act as kaitiaki, but is committed to recognising, supporting, and where appropriate, facilitating the kaitiakitanga of whānau, hapū and iwi. The Council also recognises and accepts what Māori communities say they want; to manage their own heritage places but with support, advice and assistance from the Council. (p11-12)<sup>1</sup>*

*The Council recognises the unique relationship between Māori built heritage and Māori communities, not only for the heritage and cultural values they possess, but because they are a necessary part of a cultural continuum that is expressed through art, whakapapa, social function, and spiritual meaning. The conservation of this heritage provides a number of challenges to advocate for the preservation of cultural identity through the built environment, whilst acknowledging the dynamism of change within the context of a living culture. (p.20-21)*

Following this guidance HNZPT acknowledges that local hapū or marae committees are best placed to make decisions on the use and development of their own places and resources.

Therefore HNZPT is supportive of Plan Change 3. While our role is to advocate for the protection of heritage, including Māori built heritage, this is best done alongside iwi, hapū and whānau, recognising their kaitiakitanga.

Heritage New Zealand Pouhere Taonga has produced some guidance documents which the District Council may find informative and which can also be shared with any marae representatives. We have included with this letter the following brochures: *Māori Heritage Services – Listing*, and *Conserving Marae Buildings*. I am also enclosing a summary document of the *Tapuwae* statement.

## Archaeology

Many of the marae in the Rural and Plains Production Zone will have been occupied prior to 1900, and thus are archaeological sites as defined in the Heritage New Zealand Pouhere Taonga Act 2014: *Any place in New Zealand (including buildings, structures or shipwrecks) that was associated with pre-1900 human activity, where there is evidence relating to the history of New Zealand that can be investigated using archaeological methods.*

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<sup>1</sup> *Tapuwae: The Māori Heritage Council Statement on Māori Heritage*, HNZPT 2017. Available to view and download at <https://www.heritage.org.nz/resources/tapuwae>

The archaeological provisions of the Heritage New Zealand Pouhere Taonga Act 2014 are referenced in a number of places in the Hastings District Plan, including chapter 30 – subdivision and land development. These references to the HNZPTA and the requirements for obtaining an Archaeological Authority under that Act are sufficient to make all stakeholders and land developers aware of the legal provisions protecting archaeological sites. Therefore it is not necessary to include any additional references in this plan change with regard to marae development and the potential for archaeological discoveries.

**4. Heritage New Zealand Pouhere Taonga seeks the following decision:**

HNZPT supports proposed plan change 3.

**5. Heritage New Zealand Pouhere Taonga does not wish to be heard in support of our submission.**

**6. Heritage New Zealand Pouhere Taonga would be willing to make a joint case if anyone else makes a similar submission.**

Nāku noa, nā



Jamie Jacobs  
Director / *Kaiwhakahaere Matua*  
Central Region / *Te Takiwā o Te Pūtahi a Māui*  
Heritage New Zealand Pouhere Taonga

Address for service

Heritage New Zealand Pouhere Taonga  
Te Takiwā o Te Pūtahi a Māui (Central Region)  
PO Box 2629  
Wellington 6140  
Ph: 04 494 8325  
Contact person: Dean Raymond, Kaiwhakamāhere (Planner)  
Email: [draymond@heritage.org.nz](mailto:draymond@heritage.org.nz)

## HDC - Marae Submission Form

COMPLETE

#1

## CREATED



PUBLIC

Mar 12th 2021, 4:23:15 pm

## IP ADDRESS



115.188.5.209

## \* 1. Your details Name

Marei Apatu

## \* Address

Te Taiwhenua o Heretaunga Trust 821 Orchard RD

Hastings

4172

New Zealand

## \* Email

Marei.Apatu@ttoh.iwi.nz

## \* Phone Number

0274304282

## \* 2. The specific parts of Proposed Plan Change 3 that my submission relates to are: (Give Details).

Currently the District Plan requires a resource consent for the establishment and development marae in the Rural Zone and the Plains Production Zone.

## \* 3. My submission is that: (State the nature of your submission, clearly indicating whether you support or oppose the specific provisions or wish to have amendments made, giving reasons.)

Te Taiwhenua o Heretaunga SUPPORT the Proposed Plan Change 3

To recognize marae rangatiratanga status as set out in article 2 of the Treaty of Waitangi

## \* 4. I/We seek the following decision: (Please give precise details, this section must be completed to ensure a valid submission).

Currently the District Plan requires a resource consent for the establishment and development marae in the Rural Zone and the Plains Production Zone.

Proposed Plan Change 3 will provide a more permissive approach for marae in rural areas by identifying them as a permitted activity in the Rural Zone and the Plains Production Zone

## \* 5. Please indicate whether you wish to be heard in support of your submission:

I wish to speak at the Hearing in support of my submission; or

## 6. Please indicate if you wish to make a joint case:



## Form 5

### **Submission on - Proposed Plan Change 3 – Providing for Marae in the Rural Zone and in the Plains Production Zone - Hastings District Plan**

To: Hastings District Council

Submission on: Plan Change 3 – Providing for Marae in the Rural Zone and in the Plains Production Zone

**Name of submitter:** Fire and Emergency New Zealand (FENZ)

Address: c/o Beca Ltd  
PO Box 3942  
Wellington 6140

Attention: Britta Blann

Phone: 04 460 1763

Email: [Britta.blann@beca.com](mailto:Britta.blann@beca.com)

#### **Background**

This submission is made on behalf of Fire and Emergency New Zealand (FENZ) concerning the Proposed Plan Change 3 to the Upper Hutt District Plan (here after 'PC3').

The Fire and Emergency New Zealand Act 2017 (FENZ Act) established FENZ from 1 July 2017. FENZ has a responsibility under the FENZ Act to reduce the incidence of unwanted fire and the associated risk to life and property. As such, FENZ monitors changes in statutory planning documents occurring under the Resource Management Act 1991 (RMA) to ensure that, where necessary, appropriate consideration is given to fire safety.

The provision of adequate water supply and firefighting access is essential to the efficient operation of FENZ. It is important to FENZ that any new dwelling or land use that does not have access to a reticulated water supply has access to an adequate firefighting water supply. If this is not provided for, local fire crews will need to rely completely on the water supply that can be transported via fire appliances, which is rarely adequate to control a structural fire. This essential emergency water supply will provide for the health, safety and wellbeing of people and the wider community, and therefore achieves the purpose of the RMA.

The New Zealand Firefighting Water Supplies Code of Practice SNZ/PAS 4509:2008 (Code of Practice) is a non-mandatory New Zealand Standard that sets out the requirements for firefighting water and access. The Code of Practice enables a consistent approach throughout New Zealand and allows FENZ to operate effectively and efficiently in a fire emergency. FENZ considers that the best way to provide a consistent approach to mitigating the actual and potential effects of fire across the district (rather than just the notified applications for resource consents) is to include specific standards in district plans.



FENZ's role includes promoting fire safety and fire prevention, and extinguishing fires. FENZ considers that PC3 provides an opportunity to better facilitate these activities by including provisions which will enable people and communities to provide for their health and safety with regard to fire safety, fire prevention and fire extinction.

FENZ also recognises the importance of PC3 in setting the planning framework for enabling and managing future development of marae in the Hasting's District.

**The specific part of the application that FENZ submission relates to is:**

- The provision for access and water supply for firefighting purposes.

**FENZ's submission is:**

PC3 seeks to provide for marae in the 'Rural Zone' and the 'Plains and Production Zone' as permitted activities. The scope of PC3 includes the introduction of permitted activity standards which would need to be complied with for the activity to be permitted. The scope of the plan change also includes 'assessment criteria' for restricted discretionary and discretionary activities for marae including 'whether the site can be adequately serviced'. Of interest to FENZ, the specific performance standards proposed for marae in PC3 do not include a requirement for firefighting water supply or access.

FENZ supports the intention to provide for marae as a permitted activity, however, has concerns that the proposed permitted activity standards for marae do not adequately address the requirement for marae to be serviced with sufficient firefighting water supply. The requirement for firefighting water supply is critical as habitable buildings (marae) in the rural areas are unlikely to have access to reticulated water supply which increases the risk posed by fire to both property and life.

**FENZ seeks the following:**

FENZ is supportive to the PC3. However, should Council be minded to recommend PC3 be confirmed, FENZ requests an addition to the proposed 'Permitted Activity' Specific Performance Standards and Terms 5.2.6L to include:

Fire Fighting Water Supply

Provision of water supply for firefighting purposes in accordance with the New Zealand Fire Service Firefighting Code of Practice SNZ PAS 4509:2008.

And the amendment to the proposed 'Restricted Discretionary and Discretionary activity' Assessment Criteria 5.2.8 to Include the clause:

'Whether the site can be adequately serviced, including water supply for firefighting purposes in accordance with the New Zealand Fire Service Firefighting Code of Practice SNZ PAS 4509:2008

**FENZ could not gain an advantage in trade competition through this submission.**

**FENZ wishes to be heard in support of its submission.**

**If others make a similar submission FENZ will consider presenting a joint case with them at a hearing.**



.....  
(Signature of person authorised to  
sign on behalf of Fire and  
Emergency New Zealand)

12/03/2021

.....  
Date

Title and address for service of  
person making submission:

Fire and Emergency New Zealand  
c/o Beca Ltd

Attention: Britta Blann

Address: Beca Ltd  
PO Box 3942  
Wellington 6140

**Name of person making further submission: \***

First

Last

**This is a further submission in support of (or in opposition to) a submission on Proposed Plan Change 3 (the Proposal)****I am:**

a person representing a relevant aspect of the public interest.

a person who has an interest in the proposal that is greater than the interest the general public has.

the local authority for the relevant area.

**In this case, also specify the grounds for saying that you come within this category****I support (or oppose) the submission of:****(Name and address of original submitter and submission number of original submission if available) \***

First

Last

Street Address

Address Line 2

City

State / Province / Region

Postal / Zip Code

Country

New Zealand

**The particular parts of the submission I support (or oppose) are:****(Clearly indicate which parts of the original submission you support or oppose, together with any relevant provisions of the proposal) \***

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**The reasons for my support (or opposition) are:**

**(Give reasons) \***

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**I seek that the whole or part (describe part) of the submission be allowed (or disallowed):**

**(Give precise details) \***

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**Please indicate whether you wish to be heard in support of your submission: \***

I wish to speak at the Hearing in support of my submission; or

I do not wish to speak at the Hearing in support of my submission.

**Please indicate if you wish to make a joint case:**

If others make a similar submission please tick this box if you would consider presenting a joint case with them at the hearing.

**Email address for service of person making further submission: \***

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**Phone Number \***

---

**Postal address (or alternative method of service under section 352 of the Act):**

---

Street Address

---

Address Line 2

---

City

---

State / Province / Region

New Zealand

Postal / Zip Code

Country

**Contact person: (name and designation, if applicable)**

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**Note to person making further submission**

A copy of your further submission must be served on the original submitter within 5 working days after it is served on the local authority.

Please note that your submission (or part of your submission) may be struck out if the authority is satisfied that at least 1 of the following applies to the submission (or part of the submission):

- it is frivolous or vexatious;
- it discloses no reasonable or relevant case;
- it would be an abuse of the hearing process to allow the submission (or the part) to be taken further;
- it contains offensive language;
- it is supported only by material that purports to be independent expert evidence, but has been prepared by a person who is not independent or who does not have sufficient specialised knowledge or skill to give expert advice on the matter